



Thames Centre

Billing Model for OPP Municipal Policing Services

November 14th, 2023





OVERVIEW

- OPP Service Delivery Model
- OPP Billing Model
- Understanding Your Billing Statement
- CSPA and the Contract Renewal Process
- Questions



OUR VISION

Safe Communities... A Secure Ontario

Safe Communities... A Secure Ontario reflects our unique and dual policing mandate.

As the OPP's vision statement, it captures our goal as a provider of frontline policing for the majority of Ontario's municipalities, roadways, trails and waterways in remote northern and Indigenous communities and rural and urban centres. It is our aim as leaders of a vast array of province-wide public safety programs.

Simply, it is the focus of our strategic plan.





Understanding OPP Service Delivery

Detachments operate on an **integrated service delivery model**, whereby they may provide policing services to contract and non-contract municipalities and further meet provincial policing commitments under the PSA.

The OPP accurately tracks service provided to municipalities using the **Daily Activity Reporting (DAR) system**, ensuring they do not pay for provincial resources or obligations.

Integrated Service Delivery Model Benefits for Municipalities policed by the OPP:

- Enhanced flexibility in meeting changing policing demands at a lower cost than having one detachment service one municipality;
- Provides economies of scale by allowing municipalities and the province share the cost of detachment supervisory and administrative positions and detachment infrastructure;
- Allows for coordinated policing strategies for the issues that often span multiple jurisdictions;
- Being part of a larger policing model allows communities to engage and partner with various agencies (e.g., community safety agencies) outside their municipal boundaries.

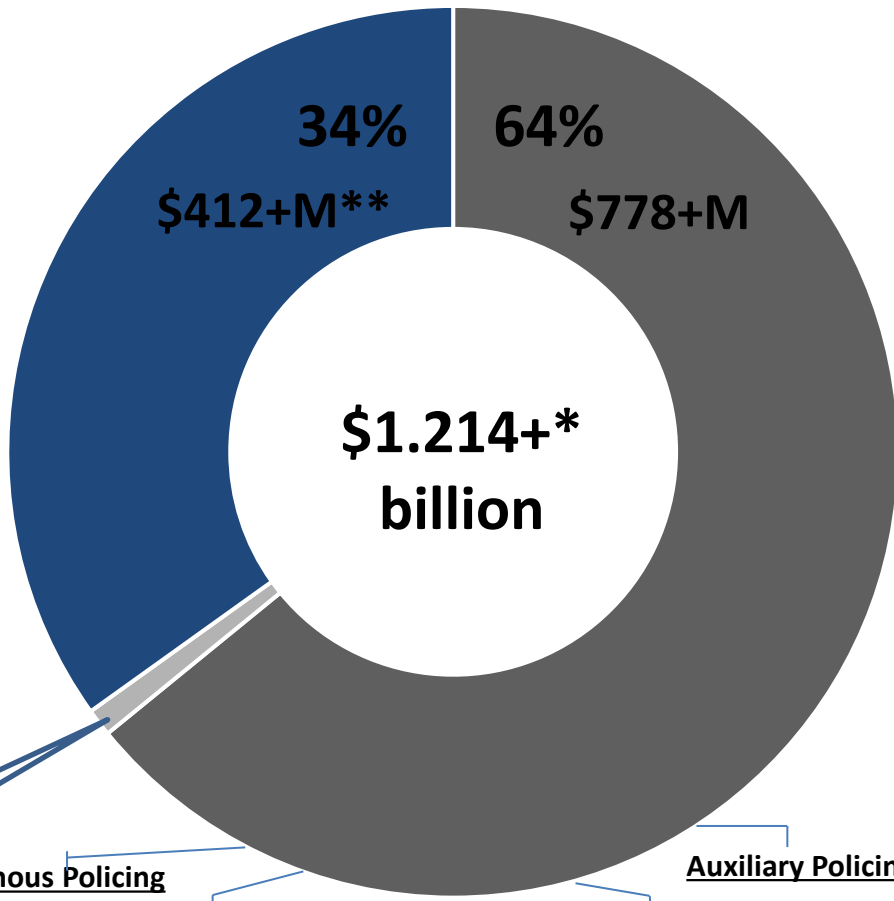


Ontario Provincial Police: Resources (2020-2021)

MUNICIPAL POLICING RESOURCES

PROVINCIAL / SPECIALIZED RESPONSIBILITIES

- Detachment Staff******
- Supervision
 - Frontline Constable
 - Civilian Administrative and Support
- Support Positions and ODOE******
- Communication Operators
 - Prisoner Guards
 - Provincial Police Academy and In-Service Training
 - Uniform Recruitment
 - Municipal Policing Bureau
 - Quality Assurance
 - Forensic Identification
 - IT and Telephone Support
 - Regional Headquarters
 - Vehicles
 - Uniform and equipment
 - Radios



- Traffic Safety**
- Aircraft Enforcement
 - Provincial Traffic Safety Program
 - Snowmobile All-Terrain Vessel Enforcement
 - Waterways and King’s Highway
- Investigations**
- Criminal Investigations
 - Child Sexual Exploitation Investigations
 - Anti-Rackets
 - Organized Crime
 - Investigation and Support
- Intelligence**
- Covert Operations
 - Provincial Anti-Terrorism and Hate Crimes
 - Analysis and Information
 - Field Intelligence
- Specialized Response Teams**
- Tactical Emergency Medical Services
 - Aviation Services
 - Canine Unit
 - Emergency Response Team
 - Negotiations
 - Tactics and Rescue Unit
 - Underwater Search and Recovery Unit
 - Urban Chemical Response Team

2%
\$24M***

Indigenous Policing

Unincorporated Territories

Community Safety

Auxiliary Policing

*OPP total cost is based on 2020-2021 operating and capital budget estimate (Source: [2020 OPP Annual Report](#))
 ** OPP municipal policing estimated cost for 2021 (excluding recoveries for municipalities in a 3+ years post-amalgamation transition contract)
 ***\$23.6M recoveries (including one-time initial cost) for OPP policing services provided to municipalities in a 3+ years post-amalgamation transition contract
 ****Municipalities are billed for the portion of detachment, support positions and other direct operating expenses (ODOE) required to meet their service demands



OPP Municipal Cost Recovery

- The billing model is provincially focused and divides the majority of municipal policing costs into two categories.

Base Services

Allocate among municipalities on an equal per property basis

(households, commercial and industrial properties)

- Legislated activities (crime prevention, officer availability to respond to emergency calls for service 24 hours a day, general and directed patrol, victim assistance, etc.)
- Proactive policing (RIDE, traffic safety, community policing, intelligence gathering etc.)
- Officer training and administrative duties
- All Inspector and Staff Sergeant positions

+

Calls for Service

Allocate the costs to municipalities based on their individual usage level

- Crime calls (assaults, break & enter, mischief, domestic & family disputes, drug offences, etc.)
- Provincial Statutes (Mental Health Act, Trespass to Property Act, landlord/tenant disputes, etc.)
- Motor vehicle collisions (property damage, personal injury, fatal, etc.)
- General calls for service (false alarms, lost property, missing person, etc.)
- Does not include incidents normally generated through proactive policing

Additional Other Costs

Municipalities are billed on their specific usage:

Overtime Court security Cleaning/Caretakers

Accommodations Enhancements Prisoner Transportation*

* Prisoner transportation cost is allocated to all municipalities on an equal per property basis.



OPP 2024 Annual Billing Statement

Thames Centre M

Estimated costs for the period January 1 to December 31, 2024

Please refer to www.opp.ca for 2024 Municipal Policing Billing General Information summary for further details.

			<u>Cost per Property \$</u>	<u>Total Cost \$</u>
Base Service	Property Counts			
	Household	5,432		
	Commercial and Industrial	343		
	Total Properties	<u>5,775</u>	165.59	956,262
Calls for Service	(see summaries)			
	Total all municipalities	183,003,471		
	Municipal portion	0.4161% →	131.86	761,497
Overtime	(see notes)		15.16	87,536
Prisoner Transportation	(per property cost)		1.12	6,468
Accommodation/Cleaning Services	(per property cost)		<u>4.90</u>	<u>28,298</u>
Total 2024 Estimated Cost			<u>318.63</u>	1,840,060
2022 Year-End Adjustment	(see summary)			14,046
Grand Total Billing for 2024				<u>1,854,106</u>
2024 Monthly Billing Amount				154,509



OPP 2024 Calls for Service Billing Summary

Thames Centre M

Estimated costs for the period January 1 to December 31, 2024

Calls for Service Billing Workgroups	Calls for Service Count					2024 Average Time Standard	Total Weighted Time	% of Total Provincial Weighted Time	2024 Estimated Calls for Service Cost
	2019	2020	2021	2022	Four Year Average				
					A	B	C = A * B		
					Note 1			Note 2	Note 3
Drug Possession	6	12	10	4	8	6.9	55	0.0030%	5,557
Drugs	3	4	1	2	3	80.6	202	0.0111%	20,284
Operational	793	800	725	803	780	3.8	2,965	0.1631%	298,474
Operational 2	543	257	216	167	296	1.5	444	0.0244%	44,659
Other Criminal Code Violations	27	24	19	21	23	7.3	166	0.0091%	16,718
Property Crime Violations	321	294	243	305	291	6.3	1,832	0.1008%	184,395
Statutes & Acts	86	87	115	102	98	3.5	341	0.0188%	34,353
Traffic	204	200	219	229	213	3.8	809	0.0445%	81,480
Violent Criminal Code	58	51	41	45	49	15.4	751	0.0413%	75,576
Municipal Totals	2,041	1,729	1,589	1,678	1,759		7,564	0.4161%	\$761,497



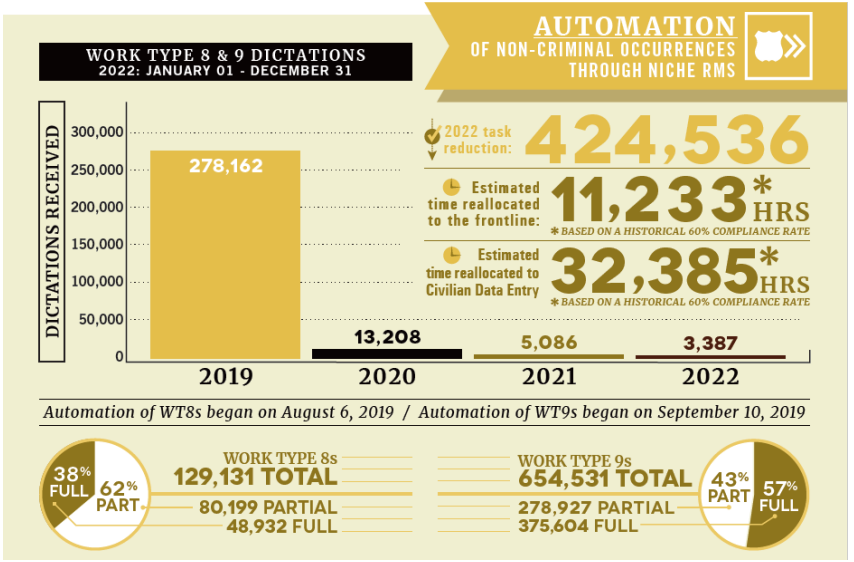
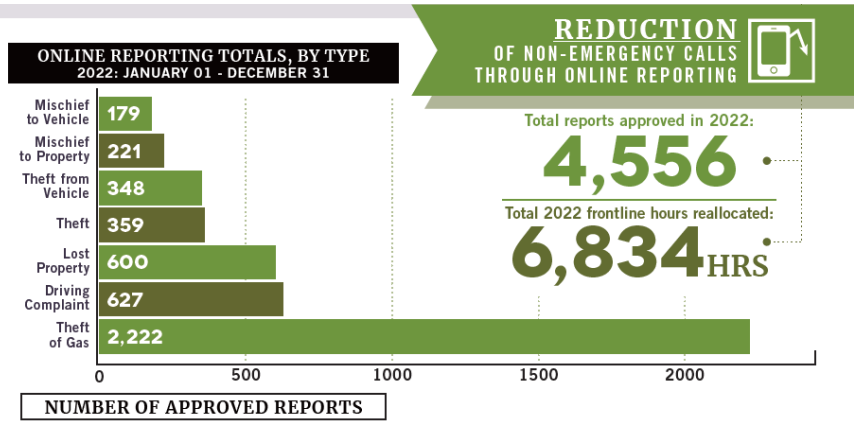
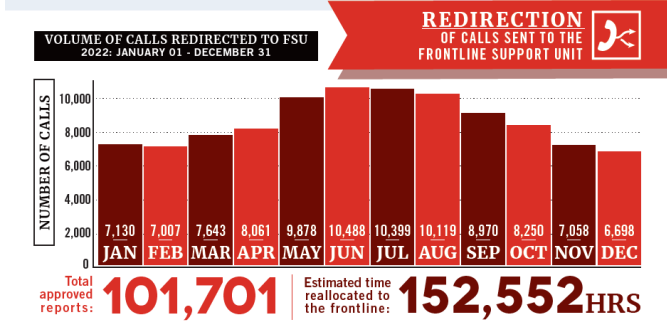
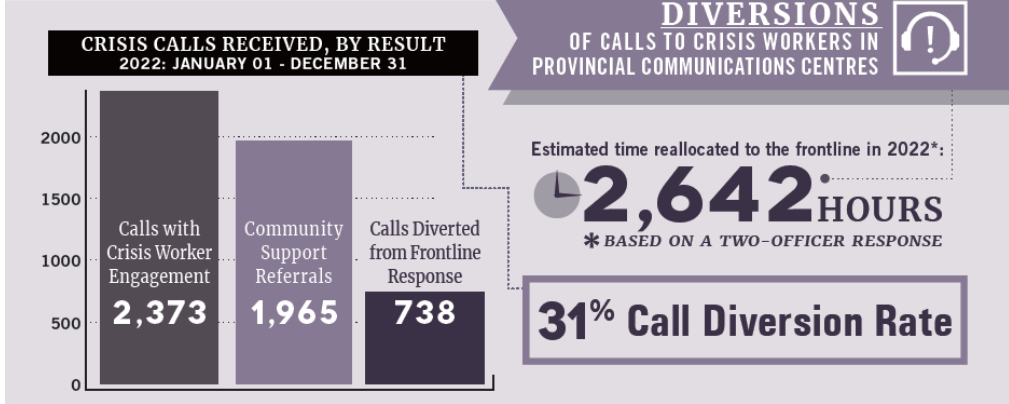
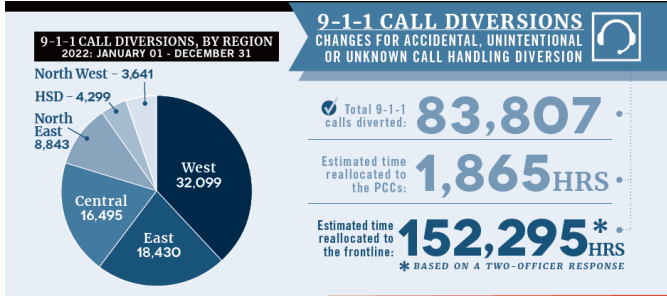
CTSB STRATEGIES TO SUPPORT FRONTLINE EFFICIENCIES

THROUGH RESPONSE, REDIRECTION, REDUCTION & AUTOMATION
YEAR 3: JANUARY 01 - DECEMBER 31, 2022

TOTAL FRONTLINE HOURS REALLOCATED

325,556

(01 JANUARY - 31 DECEMBER)





OPP Billing Model Policing Costs Year over Year Cost Comparison Chart

Municipality **Thames Centre M**
 Agreement Section 10
 Detachment Middlesex

Year	Cost Status	Property Count	Total Cost		Year over Year Cost Variance	Cost Per Property		OPP Average Cost per Property
			Before Cap	Capped		Before Cap	Capped	
2015	Reconciled	5,213	\$1,673,776	\$1,673,776		\$321	\$321	\$354
2016	Reconciled	5,333	\$1,693,666	\$1,693,666	1.2%	\$318	\$318	\$350
2017	Reconciled	5,352	\$1,706,648	\$1,706,648	0.8%	\$319	\$319	\$350
2018	Reconciled	5,365	\$1,740,275	\$1,740,275	2.0%	\$324	\$324	\$358
2019	Reconciled	5,481	\$1,805,481	\$1,805,481	3.7%	\$329	\$329	\$362
2020	Reconciled*	5,535	\$1,829,597		1.3%	\$331		\$356
2021	Reconciled*	5,559	\$1,868,453		2.1%	\$336		\$358
2022	Reconciled*	5,594	\$1,880,788		0.7%	\$336		\$357
2023	Estimate*	5,682	\$1,824,452		-3.0%	\$321		\$346
2024	Estimate*	5,775	\$1,840,060		0.9%	\$319		\$348

* 2019 was the final year of the 5 year phase-in period, no caps have been applied after 2019.

OPP MUNICIPAL POLICING COSTS			2024 Total Property Count - 1,230,286			2023 Total Property Count - 1,202,724		
OPP Billing Model Cost-Recovery ³			2024 Estimated Total Municipal Recoveries - \$428,339,915			2023 Estimated Total Municipal Recoveries - \$416,132,269		
			2024 Estimated Average per Property Cost - \$348			2023 Estimated Average per Property Cost - \$346		
			2024			2023		
			Estimated ² (No Phase-in Cap for 2024)			Estimated ² (No Phase-in Cap for 2023)		
Municipality ³	Detachment	Status as of September 30, 2023	Property Count ¹	Total Cost	Per Property Cost	Property Count ¹	Total Cost	Per Property Cost
Adelaide Metcalfe Tp	Middlesex	Section 5.1	1,160	461,205	398	1,157	460,480	398
Lucan Biddulph Tp	Middlesex	Section 5.1	2,374	654,682	276	2,298	644,687	281
Middlesex Centre M	Middlesex	Section 5.1	7,479	2,306,309	308	7,252	2,294,127	316
Newbury V	Middlesex	Section 5.1	237	96,638	408	236	87,237	370
North Middlesex M	Middlesex	Section 5.1	2,799	965,001	345	2,787	938,131	337
Southwest Middlesex M	Middlesex	Section 5.1	2,791	900,932	323	2,779	898,161	323
Thames Centre M	Middlesex	Section 10	5,775	1,840,060	319	5,682	1,824,452	321



OPP Contract Expiry Options

Extend existing s.10 contract for a 1 or 2 year term with an amending agreement

Renew s.10 contract for a 3, 4, 5 or 6-year term with a new contract agreement

Revert to s.5.1 Non-Contract Arrangement on January 1st, 2024

Contract will conclude on either the expiry date or when the CSPA comes into force

Arrangement will remain in effect until the CSPA comes into force or if new s.10 agreement is requested

- Municipality decides on term of agreement and advises the OPP
- OPP will draft agreement. Municipality confirms and passes by-law. Municipality seals by-law and emails copy to OPP
- OPP will draft final agreement. Municipality will sign and seal agreement, and email copy to OPP
- OPP will process final agreement with the Ministry of Solicitor General's Office

- Notification on municipal letterhead to the OPP is required



3 Things to Know about the “New Policing Act”

1. Community Safety and Policing Act, 2019

The *Comprehensive Ontario Police Services Act, 2019*, received Royal Assent on March 26, 2019, but some sections have not yet been proclaimed into force. This act creates the [Community Safety and Policing Act, 2019](#) (CPSA), which will come into force on a date to be determined. When the CPSA and its regulations come into force, it will repeal and replace the current Police Services Act (PSA).

2. OPP Detachment Boards

S. 67-71 of the CPSA provide details on the OPP Detachment Boards. When the CPSA comes into force, the PSA will be repealed and the existing s.10 boards will cease to exist. The CPSA will require there to be one or more OPP detachment boards for each detachment of the OPP that provides policing in a municipality or a First Nation reserve, if the regulations allow for it.

3. OPP S. 10 Contracts

Under the CPSA municipalities policed by the OPP will not have the option to enter into a contract for OPP policing services. Expiring s. 10 agreements for OPP policing services will be renewed until the CPSA and its regulations come into force. Further clarification on the transition from s.10 agreements to a “non-contract arrangement” under CPSA for the provision of OPP policing services are to be developed.



QUESTIONS?



RESOURCES:

INTERNET

www.opp.ca/billingmodel

www.opp.ca/municipalpolicing

www.opp.ca/contractproposals

CALL US

Municipal Policing Bureau
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